

GOVERNMENT OF ORISSA
INDUSTRIES DEPARTMENT

No. XIV-HI-12/2005-7569 /I., Bhubaneswar, dated 13.04.2005

From:

Shri Subas Pani, IAS,
Chief Secretary, Orissa.

To

The All Collectors.

Sub: Role of Collectors in promotion of Industries.

Sir / Madam,

The State Government is committed to facilitate the process of industrialization to achieve sustainable development and generation of employment. Orissa offers tremendous investment opportunities in the areas of mineral based industries agro processing, value addition of forest products, tourism, fisheries, I.T. and I.T.E.S. and power generation etc. Government have enacted the Orissa Industries (Facilitation) Act, 2004 during the year 2004 to provide for the constitution of Clearance Authorities at the District and State levels for speedy clearance of the investment proposals of the entrepreneurs proposing to establish industries in the State. A copy of the said Act has been sent to you by the Director of Industries vide his letter No.3506 dated 04.03.2005.

The Act provides for issue of all clearances under various State Laws for establishment of industries through Single Window Mechanism at District and State levels. It also provides for self certification by industries as far as compliance to various State Laws are concerned and rationalization of inspections with a view to reducing the transaction cost for establishment and post entry operations of the industries.

Recently Government has notified the District Single Window Clearance Authority (DSWCA) under the Chairmanship of Collector for the purpose of speedy issue of licence / clearance / certification required under various enactments for setting up projects where the amount of investment is less than Rs.50.00 crore. A copy of the said notification is enclosed.

The Government has also notified the Orissa Industries (Facilitation) Rules, 2005 to implement various provisions of the Act. Copies of the Act and Rule are

enclosed herewith for your reference. These are also available in Industries Department Website – <http://www.orissa.gov.in/Industries>.

District Industries Centres shall be the Nodal Agencies to undertake industrial promotion activities and to facilitate investors at district level.

The DICs have been entrusted with the following functions.

- (i) Investment Promotional activities at the district level;
- (ii) District's image building to attract investment;
- (iii) Investment climate improvement exercises;
- (iv) Guide and assist entrepreneurs to set up Industries in the District;
- (v) Issue and receive Combined Application Form from entrepreneurs and arrange required clearance from the Departments or Authorities concerned within the specified time limit;
- (vi) Provide secretarial and other support services to District Level Single Window Clearance Authority.
- (vii) Set up a task force consisting of representatives from key Departments or Authorities to review periodically the status of implementation of the project and to sort out problems, if any.

You are requested to review the preparedness of the DICs to discharge the functions as enumerated above and take personal interest in effective operation of single window system in your District. Difficulties in operationalisation of the system, if any, may be brought to the notice of the Director of Industries and Secretary, Industries Department.

Yours faithfully,

Sd/-

Chief Secretary, Orissa



Dr. Subas Pani, IAS

**Chief Secretary & Chief Development Commissioner
Government of Orissa, Bhubaneswar.
No. 13458 /I.
XIV-HI-3/2005 (Pt.)
Dated the 22nd July, 2005**

To

The Principal Secretaries / Secretaries,
All Departments,

Sub: Single Window Industrial Facilitation System.

Sir,

Government is in the process of operationalising the Single Window System for speedier clearance of investment proposals as per the provisions of Orissa Industries (Facilitation) Act, 2004 (OIFA) and Rules, 2005. This is a part of our efforts to improve the investment and industrial climate in the State to attract investments in sectors which can generate opportunity for employment in a large scale in the State.

2. It is also an important objective of the OIFA framework to simplify regulatory and operating procedures for industries under different State laws. You are requested to initiate necessary steps to simplify / modify such Acts, Rules or Procedures within overall spirit of law so as to encourage investment and industrial activities. Records / Registers / Returns required to be maintained under various enactments and stipulations may be amalgamated / consolidated and simplified to reduce their numbers. Maintenance of such Records / Registers / Returns in electronic media may also be allowed. It is also necessary to rationalize and simplify the system of inspection of industries by different regulatory bodies / authorities under State Government. This is mandated under Section-12 of OIFA. "Self-Certification" as specified in OIFA should be introduced for compliances of routine nature. You are requested to identify the areas where self-certification by promoters can be introduced by suitable amendments if required. You may indicate the steps already taken by your Department or your plans to introduce such changes.

3. Under OIFA there is a provision for submission of applications in Combined Application Form (CAF) with application fee to facilitate different approvals. However, it would be desirable to give a preliminary clearance to the investors before submission of CAF particularly for mineral based industries which may not be permitted prima facie due to infrastructure bottleneck or other reasons. In such cases and for cases where signing of MoU may be required for greater investor comfort it is decided that the concerned Single Window Clearance Authorities would consider such preliminary investment proposals duly appraised by concerned Nodal Agency and approve the same if other Departments / Agencies do not have any preliminary / prima-facie objection to the proposal. At this stage the concerned Single Window Clearance Authority may also approve the draft MoU to be signed after Government orders.

4. After this preliminary approval the investor may be advised to submit applications in CAF which will be forwarded to different Departments / Agencies by Nodal Agency for processing as per provisions of OIFA. These clearances have to be given in a time bound manner within time limit that would be stipulated by Single Window Clearance Authority. After approval steps would have to be taken for implementation of the projects.

5. In order to streamline and expedite clearances and implementation projects it has been decided that IPICOL would constitute a Task Force headed by CMD, IDCO at State level under Section-8(2)(ix) of OIFA. Following officers are needed to be deployed in IDCO to constitute other members of Task Force to expedite decisions as per law. But their salaries would be borne by respective Departments. You are accordingly requested to deploy required officer to IDCO out of the existing strength in your Department for operationalisation of Single Window System:-

- (i) Representative of GRIDCO not below the rank of Executive Engineer;
- (ii) Representative of Water Resources Department not below the rank of Executive Engineer;
- (iii) Representative of Forest and Environment Department not below the rank of DFO;

- (i) Representation of State Pollution Control Board not below the rank of Scientist; and
- (ii) Representative of Directorate of Factories and Boilers not below the rank of Assistant Director.

6. Collectors may constitute similar Task Forces at District Level to ensure speedier clearance and implementation of projects clearance by District Single Window Clearance Authority.

7. CMD, IPICOL will be in charge of overall supervision of the system and will utilize the services of the officials deployed in IDCO for assistance in appraisals / preliminary clearances of the investment proposals by IPICOL. IPICOL should earmark services of some officers who would guide and escort the investors till the project clearance and implementation is completed. The escort officers would be assigned to escort selected projects.

8. This team of officers in IPICOL and IDCO will be the most critical aspect of single window mechanism. Each Department / Organisation should authorize its representative to process investment applications from the perspective of the concerned Department / Organisation. These officers shall be made responsible for obtaining time bound clearances and approvals from the respective authorities in their parent Departments / Organisations. They will also assist the entrepreneurs in providing required guidance to investors and in sorting out the problems encountered in implementation stage as and when required.

9. Under OIFA there is provision of special Single Window Clearance Committees to consider proposals / projects in specific sectors. One Officer of concerned Department would be earmarked as nodal officer to service these Special Committees and liaise with State Level and District Level Nodal Agencies. After constitution of Special Committee, all application received under that sector would be forwarded by DIC / IPICOL to concerned nodal officer for clearance by the Special Committee. To illustrate, for Tourism related projects a Special Committee can be constituted with Director Tourism as nodal officer. The nodal officers will report the performance of Special Committees every month to IPICOL for placing the same before State Level Single Window Clearance Authority from

time to time. The Special Committees will function under overall supervision of State Level Single Window Clearance Authority.

10. It may be noted that application by investor to Single Window Authority is optional. If the project does not require clearances by different agencies (i.e. for non-polluting industries / tiny, SSI units) submission of application in CAF may not be insisted upon by DICs or IPICOL.

11. Once a project is approved by State Level Single Window Clearance Authority (SLSWCA) or High Level Clearance Authority (HLCA) or any other Clearance Authority constituted under OIFA, all Departments / Organisations of Government of Orissa must implement the decisions within specified time frame. Otherwise penal action against defaulting officials as per provision of the Act / Rules would be initiated. The District Level Officers of various Departments / Organisations such as SE/EE at GRIDCO / DISTCO, EE, Irrigation, RO of OPCB, Assistant Director, Factories and Boilers, Divisional Forest Officer etc. will have to be advised by Concerned Departments suitably to obtain various clearances from their Departments / Organisations within the stipulated timeframe, to attend meetings of the District Level Single Window Clearance Authority held under the Chairmanship of the Collector and to work as a team member to facilitate industries / investment in the State.

12. You are requested to take immediate follow up action for deploying the above personnel at IDCO and other action as indicated above to successfully operationalise the system at State as well as the District level. Copies of the instructions issued by you to your District Level Officers may be sent to Collectors, IPICOL and Industries Department.

Yours faithfully,

Sd/-

Chief Secretary

Memo No. 13459/I., dated 22.07.2005

Copy to Chairman-cum-Managing Director, IPICOL, Bhubaneswar / Chairman-cum-Managing Director, IDCO, Bhubaneswar / Director of Industries, Orissa, Cuttack / All Collectors for information and necessary action.

Sd/-

Chief Secretary

